

National Assembly Agenda

Monday - December 6, 1999

- 5:00-7:00 p.m.** **EARLY REGISTRATION**
West Registration Area
- RESOURCE TABLES**
West Conference Center
- 5:00-8:00 p.m.** **PRESENTERS MEETINGS**
Embassy and Capitol Rooms

PERSPECTIVES ON THE ISSUES

- 7:00-8:30 a.m.** **REGISTRATION**
West Registration Area
- CONTINENTAL BREAKFAST**
Regency Ballroom
- RESOURCE TABLES**
West Conference Center
- 8:30-9:15 a.m.** **KEYNOTE ADDRESSES**
Regency Ballroom
- Convener:** **Donald Vereen, Jr.**, Deputy Director, Office of National Drug Control Policy
- The convener will introduce the National Assembly and its goals, including a statement of the relationship between the National Assembly and the Office of National Drug Control Policy's National Drug Control Strategy. He will then introduce the keynote speakers.
- Speakers:** **Laurie Robinson**, Assistant Attorney General, Office of Justice Programs, U.S. Department of Justice

Nelba Chavez, Administrator, Substance Abuse and Mental Health Services Administration, U.S. Department of Health and Human Services

Assistant Attorney General Robinson will provide an overview of the major issues facing the criminal and juvenile justice systems related to drugs, alcohol abuse and crime. She will emphasize how providing appropriate and cost effective interventions throughout the criminal and juvenile justice systems, from the point of arrest through post release supervision, enhance public safety and public health by reducing alcohol and drug use and related criminal/ delinquent behavior. Administrator Chavez will provide an overview of major public health issues that must be addressed in a systems approach to substance abuse and crime. She will emphasize how effective treatment for offenders can enhance public health and public safety, helping policymakers achieve the complementary goals of the two systems.

9:15-10:00 a.m.

**DRUGS, ALCOHOL ABUSE, AND CRIME:
A HISTORICAL PERSPECTIVE ON NATIONAL POLICIES
Regency Ballroom**

Presenter: **David Musto**, Professor, Child Psychiatry and History of Medicine, Yale University

Dr. Musto will provide a historical perspective on national policies related to drug control, drug use, drug-related crime, and drug treatment, including discussion of the impact of national policy on ethnic minorities, women, and youth. He will discuss past attempts to address epidemics of substance abuse, and how drug laws and other social controls have been influenced by public perceptions. Public attitudes toward the use of alcohol and other drugs, and criminalization of substance abuse, will be discussed in a historical context.

10:00-10:15 a.m.

BREAK

10:15-11:15 a.m.

**DRUGS, ALCOHOL ABUSE, AND CRIME:
A STATE AND LOCAL PERSPECTIVE
Regency Ballroom**

Assembly

Moderator: **Larry Meachum**, Director, Corrections Program Office, Office of Justice Programs, U.S. Department of Justice

Moderator: **Richard Stalder**, Secretary, Louisiana Department of Corrections

Presenters: **Thomas Merrigan**, First Justice, Orange District Court, Massachusetts

Lewis Gallant, Director, Virginia Office of Substance Abuse Services

Jeff Griffin, Mayor, Reno, Nevada

Chris Martin, Sergeant, Sacramento County, California, Sheriff's Department

The moderator will engage the panel members in a discussion of the issues and problems related to substance abusing offenders in the criminal and juvenile justice systems and the relationships between public safety and public health agencies in reducing drug use and crime. The discussion will focus on issues related to accountability; the need for testing, treatment and a range of graduated sanctions; availability of services; who is/should be responsible for treatment services; managed care; cost shifting; etc. The moderator will also encourage the audience to ask questions of the panel and to challenge current policies and practices.

11:15-11:30 a.m. BREAK

**11:30 a.m.-12:30 p.m. DRUGS, ALCOHOL ABUSE, AND CRIME:
A RESEARCH AND POLICY PERSPECTIVE
Regency Ballroom**

Moderator: **David Deitch**, Clinical Professor of Psychiatry, University of California, San Diego

Presenters: **Alan Leshner**, Director, National Institute on Drug Abuse, U.S. Department of Health and Human Services

Jeremy Travis, Director, National Institute of Justice, Office of Justice Programs, U.S. Department of Justice

Directors Leshner and Travis will each provide a brief overview of research related to substance abuse and effective interventions for drug and alcohol abusing offenders in the criminal and juvenile justice systems. The moderator will then engage the two presenters and the audience in a discussion on how policymakers can use this information to implement effective programs.

**12:30-2:00 p.m. LUNCH AND STATE/LOCAL TEAM DISCUSSIONS
Empire and Blue Rooms**

The state and local teams will meet over lunch to discuss public safety and public health issues relating to substance abuse and crime. Discussion will focus on relationships between criminal and juvenile justice and public health agencies in controlling drugs and crime. Representatives from the national associations will meet during this time to discuss the role that they can play in assisting their constituents to implement a systems approach integrating accountability, treatment, and rehabilitation.

2:00-3:45 p.m.

**THE SYSTEMS APPROACH:
A DISCUSSION OF IMPLEMENTATION AND OBSTACLES
Regency Ballroom**

Moderator: **Michael Link**, Assistant Chief, Ohio Department of Alcohol and Drug Addiction Services

Panel A

Presenters: **Jennifer Mankey**, Denver Juvenile Network
John Robinson, Undersheriff, Cook County, Illinois
Michael Sarbanes, Executive Director, Maryland Governor's Office of Crime Control and Prevention
Michael Couty, Director, Missouri Division of Alcohol and Drug Abuse

Panel B

Presenters: **Roger Peters**, GAINS Project and Assistant Professor, University of South Florida
Mark Fontaine, Executive Director, Florida Juvenile Justice Association
Carol Shapiro, Project Director, Bodega de la Familia Neighborhood Drug Crisis Center, New York
Thomas Conklin, Director of Health Services, Hampden County, Massachusetts Correctional Center

The moderator will engage Panel A members, who represent state and local jurisdictions that are implementing a systems approach to drug and alcohol treatment, in a discussion of how such an approach can be defined, its critical elements and components, and public safety and health benefits that can be achieved by implementing it.

The moderator will then turn to the Panel B members to discuss obstacles or challenges to the systems approach. These include such issues as co-occurring disorders (substance abuse and mental illness), gender specific issues, age-related issues (juvenile offenders, geriatric inmates), infectious diseases, and family issues.

The moderator will facilitate a discussion between the two panels focusing on how such obstacles can be overcome, including questions and feedback from the audience.

3:45-4:00 p.m.

BREAK

4:00-5:00 p.m.

**THE ECONOMICS OF SUBSTANCE ABUSE POLICY
Regency Ballroom**

Moderator: **Robert Taylor**, Administrator, Illinois Criminal Justice Information Authority

Presenters: **Susan Foster**, Vice President and Director, Policy Research and Analysis, The National Center on Addiction and Substance Abuse at Columbia University

Rick Harwood, The Lewin Group

Michael Opat, Commissioner, Hennepin County, Minnesota

This session will provide an overview of the costs and economic benefits of substance abuse treatment. It will include a discussion of the cross-agency impact of various policy decisions (e.g., Acost shifting@). The panel will discuss the distribution of resources related to substance abuse across federal and state agencies and the cost and cost-effectiveness of substance abuse interventions at various stages of the criminal and juvenile justice systems.

5:00-7:00 p.m.

RESOURCE TABLES

West Conference Center

DEFINING OPPORTUNITIES TO INTERVENE

7:00-8:00 a.m.

CONTINENTAL BREAKFAST / TOPIC TABLES

Empire and Blue Rooms

Assembly participants will have the opportunity to attend informal discussions of issues related to the Assembly agenda. A list of topics and facilitators was provided in the registration materials.

RESOURCE TABLES

West Conference Center

8:00-8:30 a.m.

OPENING REMARKS

Regency Ballroom

Convener: **Kenneth Moritsugu**, Deputy Surgeon General, U.S. Department of Health and Human Services

Speakers: **H. Westley Clark**, Director, Center for Substance Abuse Treatment, U.S. Department of Health and Human Services

Larry Meachum, Director, Office of Justice Programs,
Corrections Program Office, U.S. Department of Justice

Directors Clark and Meachum will discuss issues related to the implementation of a systems approach and the need to unite public safety and public health concerns into a new approach to substance abuse intervention in the criminal and juvenile justice systems. They will also discuss the day's goal: for each state or local team to begin formulating a plan of action that can provide the basis for developing a systems approach to treatment interventions. Dr. Clark will also discuss the need to permit redemption of offenders by accepting them into society as productive citizens able to hold jobs and pay taxes, once they have paid their debt.

8:30-8:50 a.m.

**DRUGS, ALCOHOL ABUSE AND CRIME:
DEFINING INTERVENTION OPPORTUNITIES
Regency Ballroom**

This video presentation highlights the types of interventions that can be provided in both community and institutional settings, providing a framework for the day's discussions.

8:50-9:50 a.m.

**COMMUNITY-BASED INTERVENTIONS I
Regency Ballroom**

Assembly

Moderator: **Larry Meachum**, Director, Corrections Program Office, Office of Justice Programs, U.S. Department of Justice

Moderator: **Thomas Frazier**, Director, Community-Oriented Policing Service Program, U.S. Department of Justice

Panelists: **Nicholas Freudenberg**, Director, Hunter College Urban Public Health Program
Ray Berry, CEO, Behavioral Health Care Management Systems, Inc.
Jim Greene, Deputy Director, Court Support Services, Connecticut Judicial Branch
Janet Wood, Director, Colorado Department of Drug and Alcohol Abuse Programs

This session will define front-end interventions that can be implemented in the community. Discussion will focus on cooperative approaches involving multiple agencies (police, courts, and public health), as well as cost implications of such programs, monitoring participant progress through drug testing and sanctions, and developing programs that address multiple needs, such as co-occurring disorders. Both adult and juvenile programs will be featured. Particular attention will be given to the process of assessment and participant selection, and its implications on program success and public perceptions.

9:50-10:00 a.m. BREAK

**10:00-11:00 a.m. COMMUNITY-BASED INTERVENTIONS II
Regency Ballroom**

Moderator: Tom Kirkpatrick, President, Chicago Crime Commission

Panelists: Valerie Raine, Project Director, Brooklyn Treatment Court, New York
Henry Weber, Drug Court Judge, Jefferson County, Kentucky District Court
Luceille Fleming, Director, Ohio Department of Alcohol and Drug Addiction Services
Bennett Brummer, Public Defender, Dade County, Florida
James Matz, Assistant State's Attorney, West Palm Beach, Florida

This session will focus on the types of interventions that the court can implement to hold offenders/delinquents accountable, and how such accountability measures as drug testing and graduated sanctions can enhance client success. The panelists will also discuss the cost implications of these interventions, as well as how linkages between criminal justice and public health agencies can enhance treatment services.

**11:00 a.m. - 12:00 p.m. STATE/LOCAL BREAKOUT SESSIONS
ON COMMUNITY-BASED INTERVENTIONS
Empire, Embassy, and Capitol Rooms**

This session will allow state and local participants to engage in an in-depth discussion of opportunities for community-based intervention with substance abusing offenders within their jurisdictions.

**12:00-1:15 p.m. LUNCH AND PRESENTATION
Blue Room**

**ATreatment and Training for Substance Abusing Prisoners:
Can Good Public Policy Be Good Politics?@
Joseph Califano, Jr., Chairman and President, The National Center on Addiction and Substance Abuse at Columbia University**

**1:15-2:30 p.m. INSTITUTIONAL INTERVENTIONS
Regency Ballroom**

Moderator: **Stan Taylor**, Commissioner, Delaware Department of Corrections

Presenters: **Tim App**, Assistant Deputy Commissioner, Massachusetts Department of Corrections

Mary Leftridge Byrd, Warden, Pennsylvania Department of Corrections

Gina Wood, Director, South Carolina Department of Juvenile Justice

Dan Noelle, Sheriff, Multnomah County, Oregon

Gary Field, Administrator, Counseling and Treatment Services, Oregon Department of Corrections

This session will focus on interventions that can be implemented within correctional facilities to maintain a drug-free environment and to prepare substance abusing offenders, including offenders with mental illness, for re-entry into the community. Panelists will also discuss interventions that are effective in keeping offenders drug- and crime-free, the types of graduated sanctions that can be imposed when offenders test positive for drugs, and support services, such as substance abuse treatment, mental health treatment, job placement, and housing assistance, which are required for successful offender reentry. The panelists will also be asked to discuss the cost implications of these interventions and relationships between criminal and juvenile justice, treatment, and public health agencies.

2:30-2:45 p.m.

BREAK

2:45-3:45 p.m.

COMMUNITY SUPERVISION AND OFFENDER RE-ENTRY
Regency Ballroom

Moderator: **Tom Williams**, Director, Maryland Division of Probation and Parole

Presenters: **Linda Janes**, Recovery Services Administrator, Ohio Division of Parole and Community Services

Richard Gebelein, Judge, Delaware Superior Court

Robert Merner, Detective, Boston Police Department

Michael Bennett, Associate Executive Director, River Region Human Services, Inc., Jacksonville, Florida

John Befus, Director, Medical and Psychological Services, Colorado Division of Youth Corrections

The moderator will facilitate a discussion among the panelists concerning types of interventions that can be implemented to support offenders in establishing and maintaining a drug- and crime-free lifestyle while under community supervision. Particular attention will be given to how a systems approach can enable re-entering offenders to continue to access treatment and other support services,

including specific partnerships that can link related services in the criminal justice and public health systems.

3:45-4:00 p.m.

BREAK

4:00-5:30 p.m.

CALL TO ACTION AND TOWN HALL FORUM
Regency Ballroom

Facilitator: **Laurie Robinson**, Assistant Attorney General, Office of Justice Programs, U.S. Department of Justice

Presenters: **Janet Reno**, Attorney General, U.S. Department of Justice
Donna Shalala, Secretary, U.S. Department of Health and Human Services
Barry McCaffrey, Director, Office of National Drug Control Policy

The presenters will each make a brief statement highlighting his or her agency's initiatives supporting a systems approach to substance abuse interventions. This will be followed by a question-and-answer session in which Assembly participants can engage the presenters in a dialogue about the role the federal government can play in facilitating state and local policy changes and supporting the development of interventions.

5:30-7:00 p.m.

RESOURCE TABLES

MEETING THE CHALLENGE

8:00-9:30 a.m. **CONTINENTAL BREAKFAST AND PLANNING MEETINGS BY DISCIPLINE**
See handout for room assignments.

Participants will meet with colleagues within their disciplines and with representatives from their national associations to identify ways that their colleagues throughout the country and their associations can assist states and local jurisdictions in adopting a systems approach.

9:30-10:00 a.m. **OPENING REMARKS**
Regency Ballroom

Convener: **Shay Bilchik**, Administrator
Office of Juvenile Justice and Delinquency Prevention,
U.S. Department of Justice

Administrator Bilchik will discuss the unique challenges and opportunities to develop a systems approach to interventions for juveniles.

10:00-11:00 a.m. **JUVENILE INTERVENTIONS**
Regency Ballroom

Moderator: **Randall Wykoff**, Director
Office of Disease Prevention and Health Promotion,
U.S. Department of Health and Human Services

Presenters: **Vickie Tanaka**, Executive Vice President, Human Services Associates, Orlando, Florida
Alvera Stern, Special Assistant to the Director, Center for Substance Abuse Prevention, U.S. Department of Health and Human Services
Eugenia Ortega, Superintendent, Karl Holton Youth Correctional Drug and Alcohol Treatment Facility, California Youth Authority
Douglas C. Dodge, Office of Juvenile Justice and Delinquency Prevention, U.S. Department of Justice

This session will focus on the dynamics of intervention programs for juveniles at various points of involvement with the justice system. Presenters will discuss prevention, programs for juveniles in custody, and aftercare. Emphasis will be given to the need for comprehensive family services and family involvement in all types of interventions. The discussion will also encompass the special needs of girls and juveniles with multiple treatment needs (e.g., co-occurring disorders).

11:00-11:15 a.m. BREAK

**11:15 a.m.-12:15 p.m. MEETING THE CHALLENGE:
A DISCUSSION OF ACTION PLANNING AND NEXT STEPS
Regency Ballroom**

**Moderator: Stephen Amos, Deputy Director
 Corrections Program Office**

**Presenters: Team spokespersons from:
 Wyoming, Oregon, Maryland, Cook County (Illinois)**

A representative team member from these three states and one local jurisdiction, each of which has made significant progress in implementing a systems approach, will discuss the obstacles they overcame and lessons learned in implementing the types of changes discussed at the Assembly. Participants will be encouraged to ask questions about the implementation of their specific action steps.

12:15-12:30 p.m. CLOSING REMARKS

**Larry R. Meachum, Director
Corrections Program Office, Office of Justice Programs**